

## Message Text

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ACTION IO-14

INFO OCT-01 ISO-00 EB-08 OES-07 COME-00 NSF-02 AF-10  
ARA-14 EA-12 EUR-12 NEA-11 TRSE-00 ABF-01 OMB-01  
CIAE-00 DODE-00 PM-05 H-02 INR-10 L-03 NSAE-00  
NSC-05 PA-02 SP-02 SS-15 ICA-20 AGRE-00 CEQ-01  
EPA-04 SOE-02 DOE-15 INT-05 /184 W  
-----022652 182217Z /40

R 171819Z MAY 78  
FM USMISSION GENEVA  
TO SECSTATE WASHDC 9749  
INFO NOAA ROCKVILLE MD

UNCLAS SECTION 01 OF 02 GENEVA 07594

NOAA FOR N.E. JOHNSON, IA

E.O. 11652: N/A  
TAGS: AORG, WMO  
SUBJ: WMO PROPOSED PROGRAM AND BUDGET FOR 1980-83

1. MISSION HAS REVIEWED EC-XXX/DOC. 22 WHICH PROPOSED 1980-83 QUADRENNIAL BUDGET OF \$68,758,000, AN INCREASE OF \$23,466,800 OR 51.8 PERCENT OVER THE BUDGET OF THE PRESENT QUADRENNIUM (BEFORE PENDING INCREASES FOR INFLATION AND CURRENCY FLUCTUATION). IT IS RECOMMENDED THAT THE FOLLOWING POINTS BE REFLECTED IN THE US POSITION PAPER.
2. OF THE INCREASE, \$12,610,600 OR 27.8 PERCENT IS FOR PROGRAM GROWTH. THIS RATE EXCEEDS THE RATES THE US CONSIDERS ACCEPTABLE FOR MOST OTHER AGENCIES. IN ORDER NOT TO IMPEDE OUR POSSIBILITIES OF INFLUENCING GROWTH RATES IN OTHER AGENCIES, MISSION RECOMMENDS THAT US SUPPORT LOWER RATE OF GROWTH.
3. THERE ARE THREE WAYS OF DETERMINING MORE ACCEPTABLE WMO GROWTH RATES: 1) ESTABLISHING PRIORITIES AND UNCLASSIFIED

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DEFERRING LOW PRIORITIES PROGRAM INCREASES, 2) CLOSELY EXAMINING PROPOSED PERSONNEL INCREASES AND UPGRADINGS AND APPROVING ONLY THOSE THAT ARE FULLY JUSTIFIED, AND 3) OTHER SAVINGS.

4. PROGRAMS PROPOSED FOR INCREASES OF MORE THAN 10 PERCENT ARE AS FOLLOWS:

|                                    |              |
|------------------------------------|--------------|
| WMO LIAISON OFFICE                 | BRAND-NEW    |
| INTERNAL AND MANAGEMENT AUDIT      | BRAND-NEW    |
| OTHER RELATED EXECUTIVE MGMT       | 18.1 PERCENT |
| GLOBAL OBSERVING SYSTEM            | 16.5         |
| GLOBAL DATA-PROCESSING SYSTEM      | 17.4         |
| GLOBAL TELECOMMUNICATION SYSTEM    | 20.6 PERCENT |
| DIRECTOR, OPERATIONAL SERVICES     | BRAND-NEW    |
| AVIATION METEOROLOGY               | 20.1 PERCENT |
| MARINE METEOROLOGY                 | 22.2         |
| IGOSS                              | 39.7         |
| ENVIRONMENTAL SATELLITES           | 491.9        |
| TROPICAL CYCLONE                   | 127.3        |
| AGRICULTURE AND DESERTIFICATION    | 22.8         |
| ENVIRONMENTAL POLLUTION MONITORING | 53.5         |
| WEATHER PREDICTION RESEARCH        | 150.4        |
| WEATHER MODIFICATION               | 72.5         |
| ENVIRONMENTAL PREDICTION RESEARCH  | 98.6         |
| SUPPORT TO WORLD CLIMATE PROGRAM   | 120.8        |
| INSTRUMENTS AND OBSERVING          |              |
| TECHNIQUES                         | 18.9         |
| TECHNICAL LIBRARY                  | 12.0         |
| R&D TRAVEL                         | 66.0         |
| WORLD CLIMATE PROGRAM              | 902.4        |
| HYDROLOGY AND WATER RESOURCES      | 21.3         |
| PROGRAM MGMT - SCIENTIFIC PROGRAM  | BRAND-NEW    |

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|                          |              |
|--------------------------|--------------|
| REGIONAL PROGRAMS        | 57.3 PERCENT |
| EDUCATION AND TRAINING   | 63.2         |
| PROGRAM MGMT - TECHNICAL |              |
| COOPERATION              | BRAND-NEW    |

THESE PROPOSED GROWTH AREAS SHOULD BE CAREFULLY EXAMINED FOR NECESSITY AND EFFECTIVENESS. FOR INSTANCE, IT IS PROPOSED TO ESTABLISH A LIAISON OFFICE IN NEW YORK TO BE HEADED BY A D-1 AT A COST OF \$614,000 FOR THE QUADRENNIUM. PRESENTLY THESE RESPONSIBILITIES ARE HANDLED BY A D-1 WITH THE TITLE OF DIRECTOR OF PROGRAM PLANNING AND UN AFFAIRS. PROPOSAL WOULD, AT MINIMUM, APPEAR TO BE ON UNNECESSARILY GRAND SCALE. ANOTHER EXAMPLE IS THE TROPICAL CYCLONE PROGRAM PROPOSED TO GROW TO \$827,000. THE GOAL IS CLEARLY DESIRABLE BUT, GIVEN THE MAGNITUDE OF THE PROBLEM, IT IS NOT CLEAR THAT A PROGRAM OF THIS SIZE CAN ACHIEVE MUCH IN RELATION TO ITS COSTS. THERE IS ALSO THE MATTER OF APPARENT DUPLICATION, SINCE UNDRO IS ALSO INVOLVED IN DISASTER PREPAREDNESS. THERE ARE OTHER PROGRAMS THAT MAY BE IMPRACTICABLE OR DUPLICATIVE. THE PROGRAMS TABULATED ABOVE WOULD APPEAR TO BE THE MOST OBVIOUS ONES FOR

PRIORITY RANKING.

5. TOTAL OF 34 NEW POSTS ARE PROPOSED, AN INCREASE OF 14 PERCENT OVER THE PRESENT 238. NEW POSTS PROPOSED ARE 2 D-2 (NONE AT PRESENT), 6 ADDITIONAL D-1 (7 AT PRESENT), 1 P-5, 8 P-4/3, 1 P-2/1 AND 16 G STAFF. UNDER THE PROPOSAL THE NUMBER OF POSTS IN THE SG TO D-1 LEVEL WOULD ALMOST DOUBLE, FROM 9 TO 17. THE JUSTIFICATION FOR SOME OF THE PROPOSED NEW POSTS IS FLIMSY. EACH POSITION SHOULD BE CAREFULLY SCRUTINIZED TO DETERMINE WHETHER OR NOT IT IS INDEED REQUIRED. THE GRADE CREEP SHOULD BE FIRMLY RESISTED. ONE EXAMPLE OF THE TOP-HEAVY PROPOSALS IS THE OFFICE FOR CLIMATE

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PROGRAM CO-ORDINATION WHICH WOULD CONSISTS OF A D-1,  
3 P-5 AND 4 G STAFF.

6. OTHER SAVINGS INCLUDE THE FOLLOWING: A 364 PERCENT INCREASE FOR CONSULTANTS IS BEING PROPOSED. RENTAL COSTS AND AN ARCHITECT'S STUDY FOR NEW BUILDING CAN BE REDUCED BY HOLDING DOWN LEVELS OF PERSONNEL. NORMAL COST INCREASES TO MAINTAIN THE PRESENT STAFF ARE ESTIMATED TO COST \$9,635,500; CALCULATION OF THIS FIGURE IS NOT GIVEN, AND IT MAY BE APPROPRIATE TO CONFIRM THAT NO INCREASE WAS ASSUMED FOR G-LEVEL STAFF, OTHER THAN INCREMENTS AND PROMOTIONS, IN VIEW OF ICSC RULING LAST YEAR THAT G-LEVEL SALARIES ARE OVERSTATED BY 17 PERCENT AND GENEVA INFLATION RATE MAKES IT HIGHLY IMPROBABLE THAT OVERSTATEMENT WILL BE WORKED DOWN BY END OF 1983.

7. IT IS US POLICY TO OPPOSE INCREASES IN REGULAR BUDGETS FOR TECHNICAL ASSISTANCE. WMO'S PROGRAM FOR TECHNICAL CO-OPERATION IS NOT SCHEDULED TO INCREASE. HOWEVER, EDUCATION AND TRAINING ARE PROPOSED TO GO FROM \$1,289,200 TO \$4,152,000 AND THE REGIONAL PROGRAM UNCLASSIFIED

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FROM \$1,033,000 TO \$3,368,000. FURTHER, THE NARRATIVE SECTIONS OF THE BUDGET CONTAIN FREQUENT REFERENCES TO DEVELOPING COUNTRIES WHICH PRESUMABLY WOULD NOT HAVE THE SOPHISTICATED EQUIPMENT OR TRAINED PERSONNEL TO PARTICIPATE IN WMO'S PROGRAM WITHOUT TECHNICAL ASSISTANCE. IN VIEW OF US POLICY, WHICH IS REFLECTIVE OF CONGRESSIONAL CONCERNS, WMO'S PROGRAM SHOULD BE CAREFULLY REVIEWED AND A CONSISTENT POSITION DEVELOPED.

8. IT APPEARS FROM THE DOCUMENT THAT WMO DOES NOT ALWAYS FOLLOW THE PRINCIPLE OF HOST COUNTRY RESPONSIBILITY FOR INCREMENTAL COSTS OF MEETINGS HELD AWAY FROM HEADQUARTERS. IT IS POLICY WITHIN THE UN SYSTEM THAT, WHEN MEETINGS ARE HELD AWAY FROM HEADQUARTERS, THE HOST COUNTRY BEARS THE ADDITIONAL COSTS INCLUDING TRAVEL AND PER DIEM (UNGA RESOLUTION 2609 XXIV, ET AL). MEETINGS CONSUME LARGE AMOUNTS OF LIMITED RESOURCES, AND FAILURE TO FOLLOW THE PRINCIPLE OF HOST COUNTRY RESPONSIBILITY DIVERTS FURTHER RESOURCES. EFFORTS SHOULD BE MADE TO APPLY THIS PRINCIPLE CONSISTENTLY. SORENSON

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## Message Attributes

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**Subject:** WMO PROPOSED PROGRAM AND BUDGET FOR 1980-83  
**TAGS:** AORG, WMO  
**To:** STATE  
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**Review Markings:**  
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